

Adult Care and Health Portfolio Budget Monitoring Summary

2019/20 Actuals £'000	Division Service Areas	2020/21 Original Budget £'000	2020/21 Latest Approved £'000	2020/21 Projected Outturn £'000	Variation £'000	Notes	Variation Last Reported £'000	Full Year Effect £'000
	PEOPLE DEPARTMENT							
	Adult Social Care							
23,910	Assessment and Care Management	22,253	21,241	21,011	Cr 230	1	Cr 383	2,148
Cr 850	- Better Care Funding - Discharge to Assess	0	0	0	0		0	0
120	Direct Services	149	109	82	Cr 27	2	Cr 24	0
323	Quality Assurance & Safeguarding	1,533	1,573	1,463	Cr 110	3	0	0
36,120	Learning Disabilities	36,506	36,951	37,030	79	4	392	1,958
7,051	Mental Health	7,211	7,211	7,648	437	5	707	703
Cr 770	Better Care Funding - Protection of Social Care	0	0	Cr 173	Cr 173		Cr 10	0
Cr 900	Better Care Funding - Additional Pressures	0	0	0	0		0	0
0	CCG Support for Social Care	0	0	Cr 535	Cr 535	6	0	0
65,004		67,652	67,085	66,526	Cr 559		682	4,809
	Integrated Commissioning							
2,354	Integrated Commissioning Division	2,141	2,141	2,109	Cr 32	7	Cr 3	0
1,049	Information & Early Intervention	1,158	1,163	1,100	Cr 63	8	Cr 10	0
Cr 1,049	- Net Expenditure	Cr 1,158	Cr 1,163	Cr 1,100	63		Cr 10	0
	Better Care Fund							
23,764	- Expenditure	22,876	22,946	22,946	0	9	0	0
Cr 23,823	- Income	Cr 22,902	Cr 22,972	Cr 22,972	0		0	0
	Improved Better Care Fund							
11,471	- Expenditure	8,794	10,270	10,270	0	10	0	0
Cr 11,471	- Income	Cr 9,004	Cr 10,270	Cr 10,270	0		0	0
	Health Support for Social Care							
3,593	- Expenditure	0	0	0	0		0	0
Cr 3,593	- Income	0	0	0	0		0	0
2,295		1,905	2,115	2,083	Cr 32		Cr 3	0
	Public Health							
14,181	Public Health	14,629	14,830	14,830	0		0	0
Cr 14,320	Public Health - Grant Income	Cr 14,770	Cr 14,971	Cr 14,971	0		0	0
Cr 139		Cr 141	Cr 141	Cr 141	0		0	0
67,160	TOTAL CONTROLLABLE ADULT CARE & HEALTH	69,416	69,059	68,468	Cr 591		679	4,809
Cr 1,121	TOTAL NON CONTROLLABLE	302	331	405	74	11	74	0
4,865	TOTAL EXCLUDED RECHARGES	5,390	5,390	5,390	0		0	0
70,904	TOTAL ADULT CARE & HEALTH PORTFOLIO	75,108	74,780	74,263	Cr 517		753	4,809

Reconciliation of Latest Approved Budget

£'000

2020/21 Original Budget

75,108

Carry forwards

Better Care Fund

- expenditure

70

- income

Cr 70

Improved Better Care Fund

- expenditure

2,766

- income

Cr 2,766

Public Health Grant

- expenditure

1,534

- income

Cr 1,534

Repairs & Maintenance

29

Grants included within Central Contingency

PrEP grant (Public Health)

- expenditure

52

- income

Cr 52

Items requested this cycle:

Adult Social Care grant-related expenditure (Improved Better Care Fund)

210

Return of Prior Year National Living Wage Funding to Contingency

Cr 567

Latest Approved Budget for 2020/21

74,780

REASONS FOR VARIATIONS**1. Assessment and Care Management - Cr £230k**

The overspend in Assessment and Care Management can be analysed as follows:

	<u>Current</u> <u>Variation</u> £'000
<u>Physical Support / Sensory Support / Memory & Cognition</u>	
Services for 65 +	
Placements	90
Respite Care	Cr 44
Domiciliary Care / Direct Payments	376
	<u>422</u>
Services for 18 - 64	
Placements	354
Respite Care	Cr 10
Domiciliary Care / Direct Payments	181
	<u>525</u>
Other	
- Staffing	Cr 41
- Day Care	Cr 107
- Transport	Cr 98
- Extra Care Housing	Cr 97
- Community DoLS	Cr 552
- Discharge to Assess (D2A)	Cr 282
	<u>Cr 1,177</u>
	<u>Cr 230</u>

The 2020/21 budget includes funding for the 2019/20 budget overspend calculated at the July interim budget monitoring, less savings and mitigation agreed to reduce this overspend.

Services for 65+ - Dr £422k

Numbers in residential and nursing care are currently projected to be above the budget by 12 placements, with an overspend of £499k projected, an increase of £134k from the September position, with placements increasing by a net 24 since then. After a much higher than usual attrition in April, likely linked to Covid-19, numbers of deaths have returned to normal patterns. but this has been offset by increased costs of placements having to be made above the council's guide rates are contributing to the overspend in addition to the increased numbers. Part of the 2020/21 budget savings relate to reducing these additional placement costs where possible. The main pressure area in relation to these additional costs relates to clients with a primary support reason (PSR) of memory and cognition.

This is partly offset by a projected underspend on emergency and temporary placements, which has increased from £214k to £343k as less placements continue to be made at the moment.

Respite care is currently showing a projected underspend of £44k as less service users are using this service currently.

The projected position on the domiciliary care and direct payments budgets is an overspend of £589k. Domiciliary care is projected to overspend by £441k which is an increase of £265k from the September position, as the number of hours has started to increase. Part of this increase is likely to be covid related as other community services such as day care remain shut and alternative care is required. Direct payments is projected to overspend by £148k which is a reduction of £27k from the last position. Part of the 2020/21 budget savings relate to reviewing packages of care to ensure they meet the needs of the service user.

Due to the current Covid-19 pandemic, it has not been possible to progress the delivery of savings as expected, so included in the figures is an amount of £279k which is being offset against the Covid-19 funding.

Services for 18-64+ - Dr £525k

Placements for 18-64 age group are projected to overspend by £591k this year based on current service user numbers, with numbers being 8 above the budget provision. This is an increase of £57k from September with a net 2 additional placements made. As with the 65+ age group, the unit cost of placements is higher than the budgeted unit cost, adding further to the overspend.

The projected underspend on Emergency and temporary placements has increased from £157k to £237k as less placements are being made at the moment.

Respite care is currently showing a projected underspend of £10k as less service users are using this service currently.

The overall position on the domiciliary care and direct payments budgets is a projected overspend of £181k, an increase of £37k from the overspend in September. Domiciliary care is currently projected to overspend by £133k, which is an increase of £92k. Direct payments is projected to overspend by £48k, which is a reduction of £55k.

Staffing - Cr £41k

Staffing in the Adult Social Care care management teams is expected to underspend by £41k based on current staffing levels.

Day Care Services & Transport Services - Cr £205k

Day Care and related transport services are currently suspended due to Covid-19, resulting in a projected underspend of £107k and £98k respectively. This figure assumes that services do not resume for the remainder of the financial year.

Extra Care Housing - Cr £97k

The hours being delivered in ECH units continue to be at the minimum level, resulting in a projected underspend of £97k.

Community Deprivation of Liberty Service (CDoLS) - Cr £552k

As reported in the 2019/20 budget monitoring and outturn reports, there was a large underspend on the Community DoLS budget. This underspend has continued in the current financial year.

D2A - Cr £282k

Due to Covid-19, discharges from hospital are following a revised pathway in unison with health. This means that the budget allocation for the discharge to assess service is only minimally being utilised, so an underspend is projected for the remainder of the year.

2. Direct Services - Cr £27kReablement and the CARTS service - Cr £24k

Staffing within the reablement and CARTS services are expected to underspend due to vacancies.

Carelink - Cr £3k

There is an underachievement of income of £45k relating to carelink services. Competition from current and new private providers of this type of service is the likely reason for this drop in income over the past couple of years. Offsetting this is under spends on running costs of £48k.

3. Quality Assurance & Safeguarding - Cr £110k

This service is responsible for contracts compliance and monitoring for adult social care contracts, adult safeguarding, as well as overseeing the Bromley Safeguarding Adults Board. An underspend is currently projected as a result of staff vacancies in the service.

4. Learning Disabilities (LD) - Dr £79k

The 2020/21 LD budget includes funding for anticipated 2020/21 demand-related pressures, a contribution to the full year effect of the 2019/20 overspend but also reductions relating to planned savings.

An overspend of £79k is currently anticipated and this is due to a combination of the impact in 2020/21 of the high full year effect of 2019/20 spending (in excess of the amount funded in the 2020/21 budget), a shortfall in savings and new and increased care packages. This is largely offset by the impact of Covid and the associated significant reduced take up of LD services. Reductions in projected spend associated with Covid have increased significantly since the last report as a result of the continued pandemic. In view of this the additional LD services put in place as a result of Covid are now able to be funded from the LD budget.

The forecast continues to include an element of assumption on packages expected to start in the remainder of the financial year, for example, young people transitioning from children's services and packages that have been agreed but not yet started. This position may change in the final months of the year and, to avoid overstating projections, a 'probability factor' has been applied to future assumptions to reflect experience in previous years. This is on the basis that there tends to be slippage on planned start dates or clients aren't placed as originally expected, however there is a risk attached to this in that the majority of placements may go ahead as planned.

The 2020/21 LD budget includes savings totalling £896k. For this set of projections, it is estimated there will be a shortfall of £621k in the current year, however a proportion of this (£440k) is because of delays due to the impact of Covid which will therefore be attributed to Covid Grant funding. The remainder of the shortfall relates mostly to the target for increased uptake of the Shared Lives service. Progress is being made in relation to reviewing packages and this will continue to be monitored closely.

Similar to Assessment and Care Management above, there have been reduced costs so far this financial year that are Covid-related: temporary cessation of day services and associated reduced cost of transport, reduced numbers of domiciliary care packages (client preference), some clients returning home from their residential placements and, sadly, a higher than average number of deaths. There continues to be considerable uncertainty regarding the future impact of this. It has been assumed that the current reductions in services continue until the end of the financial year.

The full year effect overspend of £1,958k is much higher than the in-year overspend of £79k. The reduced costs that have been experienced in 2020/21 due to the impact of Covid are likely to be largely non-recurrent and it has been assumed that services resume to normal levels in 2021/22. This may not be the case and the situation will be kept under review.

5. Mental Health (MH) - Dr £437k

Similar to Learning Disabilities above, the 2020/21 Mental Health budget includes part-funding for the full year effect of the 2019/20 overspend.

An overspend of £437k is currently anticipated which is a reduction of £270k compared to the position reported in Q2. The majority of the overspend (£400k) is the result of the full year effect of 2019/20 spending exceeding the amount funded in the 2020/21 budget. The remainder of the increased pressure (£37k) can largely be attributed to a net increase in placements and care packages, with new and increased packages exceeding those ending or reducing. The position will be closely monitored throughout the remainder of the year and into 2021/22 with a view to reducing this pressure through effective management action.

6. CCG Support for Social Care - Cr £535k

In November 2020, South East London CCG confirmed they had allocated a total of £3m one-off financial support to the six local authorities to help maintain a robust social care offer over the remainder of the financial year. This funding has been allocated on a weighted population basis, and Bromley's amount is £535k. This funding helps to offset some of the additional care packages during the pandemic which are mainly detailed in note 1 above.

7. Integrated Commissioning Division - Cr £32k

COVID Contain Outbreak Management Funding has been allocated towards the cost of staff working on the pandemic response. In addition there is an anticipated underspend on the variable element of the direct payments contract as a result of lower volumes than budgeted. Both of these, combined with a small shortfall in achieving the vacancy rate (minimal turnover), result in a projected net underspend of Cr £32k.

8. Information & Early Intervention - Cr & Dr £63k, net nil

The underspend of £63k on the Information and Early Intervention (I&EI) Service arises from a combination of inflationary efficiencies on contracts and minor underspends anticipated on advocacy services offset in part by a small shortfall on the Local Reform and Community Voices Grant. The whole I&EI net budget is funded from the element of the Better Care Fund set aside to protect social care services. This £63k underspend has therefore been used to offset other budget pressures within social care in line with the intentions of the funding.

9. Better Care Fund (BCF) - Nil variation

Other than variations on the protection of social care element, any underspends on Better Care Fund budgets will be carried forward for spending in future years under the pooled budget arrangement with Bromley CCG.

10. Improved Better Care Fund (IBCF) - Nil Variation

The total amount of funding available in 2020/21 is as follows:

	£'000
2020/21 IBCF allocation - recurrent	4,636
2020/21 IBCF allocation - non-recurrent (extended for 4th year)	1,677
2020/21 Winter Pressures Grant	1,191
Carry forward from previous years	2,766
	<u>10,270</u>

Of the above, a budget of £210k (expenditure) was originally held within the Council's central contingency. Draw down of this sum is requested this cycle with the intention to carry the funding forward to 2021/22. The carry forward from previous years of £2,766k includes £1,500k to fund adult social care growth pressures in 2020/21.

The non-recurrent IBCF funding of £1,677k has been extended for a fourth year and it was agreed as part of setting the 2020/21 budget that this would fund a contribution to a new, 'whole system' reserve that can be called upon in relation to any crisis in the joint health and social care systems.

11. Non-Controllable - Rent - Dr £74k

The closure of the Bertha James day centre has reduced income against budget by £74k.

Waiver of Financial Regulations

The Council's Contract Procedure Rules state that where the value of a contract exceeds £50k and is to be exempt from the normal requirement to obtain competitive quotations the Chief Officer has to obtain the agreement of the Director of Corporate Services, the Director of Finance and the Director of Commissioning and (where over £100,000) approval of the Portfolio Holder and report use of this exemption to Audit Sub-Committee bi-annually. The Director of Adult Social Care has additional authority in respect of placements.

Since the last report to the Executive, 13 waivers for Adult placements have been agreed for between £50k and £100k and 8 for more than £100k, all of which were agreed by the Director of Adult Social Care.

Virements Approved to date under Director's Delegated Powers

Details of virements actioned by Chief Officers under delegated authority under the Financial Regulations "Scheme of Virement" will be included in financial monitoring reports to the Portfolio Holder. Since the last report to Executive, there has been one virement of £50k for resources to undertake Learning Disabilities day service project work.

Description	2020/21 Latest Approved Budget £'000	Variation To 2020/21 Budget £'000	Potential Impact in 2021/220
Assessment and Care Management - Care Placements	24,101	947	The full year impact of the current overspend is estimated at Dr £2,148k . Of this amount £1,301k relates to residential and nursing home placements and £847k to domiciliary care / direct payments . This is based on service user numbers as at the end of December, so is likely to change between now and the financial year end.
Learning Disabilities - including Care Placements, Transport and Care Management	36,951	79	<p>The full year effect (FYE) is estimated at a net overspend of £1,958k which is considerably higher than the in-year overspend and this is broadly a result of two main factors:</p> <p>1) The reduced costs that have been experienced in 2020/21 due to the impact of Covid have been assumed to be largely short term and non-recurrent and the FYE is based on services resuming to normal levels in 2021/22. There continues to be a considerable degree of uncertainty and this may not be the case. The situation will be kept under review.</p> <p>2) The impact of growth pressures from transition and increased / new care packages has only a part-year impact in 2020/21 with a far greater impact in a full year.</p> <p>In addition, an element of the forecast continues to be based on assumptions for packages that have not yet started and the full year effect position will vary between now and the end of the year as things become clearer.</p>
Mental Health - Care Placements	7,211	437	Based on current placements and assumptions there is a full year overspend of £703k anticipated on Mental Health care packages. This is partly due to a net increase in placements and care packages. The FYE assumes no further growth in costs or packages during the remainder of the year so the pressure may increase as the year draws to a close. The position will continue to be closely monitored with a view to reducing this pressure through effective management action.